UPPER BLUE SANITATION DISTRICT BRECKENRIDGE, COLORADO

FINANCIAL STATEMENTS with INDEPENDENT AUDITOR'S REPORT

FOR THE YEAR ENDED DECEMBER 31, 2024

UPPER BLUE SANITATION DISTRICT FINANCIAL STATEMENTS DECEMBER 31, 2024

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UPPER BLUE SANITATION DISTRICT FINANCIAL STATEMENTS DECEMBER 31, 2024

ROSTER OF OFFICIALS

BOARD OF DIRECTORS

Rick Orwig - Board President
Barry Stimson - Board Vice President
Joyce Mosher - Board Secretary/Treasurer
Robin Theobald - Member
Dan Corwin - Member

KEY EMPLOYEES

Andrew Carlberg - District Manager
Marjorie Covey - Administrative Manager
Earl Picard - Chief Plant Officer
Wally Esquibel - Collection System Foreman



MANAGEMENT'S DISCUSSION AND ANALYSIS (Required Supplementary Information)

UPPER BLUE SANITATION DISTRICT

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) Required Supplementary Information (RSI) December 31, 2024

The discussion and analysis of the Upper Blue Sanitation District's (District) financial performance provides an overall review of the District's financial activities for the year ended December 31, 2024. The intent of this discussion and analysis is to look at the District's financial performance as a whole. Readers should also review the financial statements and the notes to the financial statements to broaden their understanding of the District's financial performance.

Financial Highlights

The District offers sanitary sewer services to the Town of Breckenridge and surrounding areas. The District's assets exceeded its liabilities at the close of 2024 by \$123,635,574 (net position), which is an increase of \$7,359,556 from the prior year. Of this amount \$41,958,615 (unrestricted net position) may be used to meet the District's ongoing obligations to citizens and creditors.

The District's policy is not to impose property taxes. The District may have large fund balances from time-to-time, but those funds are allocated to new and replacement capital projects. Those capital projects are identified in the District's ten-year financial master plan.

The District had total revenues of \$16,661,581 in 2024 versus 2023 revenues of \$12,894,583. There was an increase in total revenues of \$3,766,998. The main increase from 2023 was due to an increase in Plant Investment Fees in the amount of \$1,900,744 and the District awarded \$2,959,307 in a legal dispute.

In 2024, operating income from operations amounted to \$10,678,646 and other income in the amount of \$1,850,501. The District's total operating revenues increased in 2023 by \$3,375,521 from 2023. The main increase in 2024 operating revenue was the increase in Sewer User Charges of \$345,301 and the District awarded \$2,959,307 in legal a legal dispute. Investment Earnings increased in 2024 by \$118,892 from 2023. Capital contributions from Plant Investment Fees were \$4,132,434 in 2024 and \$2,231,690 in 2023.

Using the Basic Financial Statements

The Basic Financial Statements consists of Management's Discussion and Analysis (this section) and a series of financial statements and notes to those statements. These statements are organized so that the reader can understand the District as entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The first two statements, Statement of New Position and Statement of Activities are government-wide financial statements. Both provide long and short term information about the District's overall financial status.

The Statement of Activities presents information showing how the District's net position changed during 2024. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of cash flows.

The remaining statements are fund financial statements that focus on individual parts of the District's operations in more detail. The governmental fund statements tell how general District services were financed in short term as well as what remains for future spending.

The District has the following governmental funds:

The District operates as a proprietary fund. Proprietary Fund statements offer short and long term financial information about the activities that the District operates as a business enterprise.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

Government-Wide Financial Statements

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private businesses. The Statement of Net Position includes all the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how it may have changed. The change in net position is important because it shows the reader whether, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of various factors, some financial, some not. Non-financial factors include facility conditions and state or federal required programs.

In the Statement of Net Position and the Statement of Activities, the District's proprietary fund is show as a business-type activity.

Business-Type Activities:

The District's business-type activities consist of its sewer operations. The District provides sanitary sewer services using owned facilities throughout its service area. The District's sewer operations are supported primarily by charges for sewer services and by system expansion and plant investment fees.

Financial Analysis of the District as a Whole

Net Position increased in 2024 by \$7,359,556 to \$123,635,574 and in 2023 by \$4,571,012 to \$116,276,018. This was the result of an increase in capital assets in the amount of \$7,334,730 in 2024.

Cash, Cash Equivalents, and Investments of the District as of December 31, 2024 totaled \$39,506,374, which represents 31.49% of the District's total assets, and at December 31, 2023 Cash, Cash Equivalents, and Investments totaled \$39,854,477 which represents 33.54% of the District's total assets.

Net Position

Current Assets

A summary of the District's net position as of December 31, 2024 is as follows:

Condensed Statement of Net Position

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Non Current Assets						
Capital Assets - Net		81,069,453		77,181,688		68,797,762
Other		73,637		55,480		70,133
Total Assets		125,446,558		118,831,999		113,908,929
Current Liabilities		1,280,138		1,913,487		1,451,981
Non Current Liabilities - Loan Payable		530,846		642,494		751,942
Total Liabilities		1,810,984		2,555,981		2,203,923
Net Position		00 100 050		70 100 710		07.000.500
Net Investment in Capital Assets		80,426,959		76,429,746		67,938,529
Restricted		1,250,000		1,250,000		1,250,000
Unrestricted		41,958,615		38,596,272		42,516,477
Total Net Position	\$	123,635,574	\$	116,276,018	\$	111,705,006
The following summarizes the District's change	e in ne	et position during	the	year:		
		2024		2023		2022
Revenues						
Program Revenues:						
Charges for Services	\$	10,678,646	\$	7,303,125	\$	7,139,429
Capital Grants and Contributions		4,269,638		3,997,053		5,275,234
Total Program Revenues		14,948,284		11,300,178		12,414,663
General Revenues		4 740 007		4 50 4 40 5		500 404
Investment Earnings		1,713,297		1,594,405		502,161
Total Revenues		16,661,581		12,894,583		12,916,824
Expenses						
Wastewater Operations		9,302,025		8,323,571		7,694,367
Tractoriates Operations		0,002,020		0,020,011		.,00.,00.
Change in Net Position		7,359,556		4,571,012		5,222,457
Net Position, Beginning		116,276,018		111,705,006		106,482,549
Net Position, Ending	\$	123,635,574	\$	116,276,018	\$	111,705,006

Reporting the District's Most Significant Funds

The analysis of the District's major fund immediately follows the government-wide statements. Fund financial reports provide detailed information about the District's major fund. The District's major fund is its Proprietary Fund.

Net operating income for 2024, before depreciation, was approximately \$2,734,826 more than 2023 operating income mainly due to the District award in a legal dispute.. The net operating income for 2023, before depreciation was approximately \$65,725 less than 2022 operating income.

The District's policy is not to impose property taxes. The District may have large fund balances from time-to-time, but those funds are allocated to new and replacement capital projects. Those capital projects are identified in the District's ten-year financial master plan.

Budget and Actual Comparisons

Actual revenues exceeded budgeted revenues by \$5,695,405 in 2024. Actual revenues exceeded budgeted revenues by \$3,526,975 in 2023. Plant Investment Fees exceeded the budgeted amount by \$2,105,258 in 2024, \$231,690 in 2023, and \$3,693,774 in 2022.

Actual expenditures were less than budgeted by \$20,219,043 in 2024 and \$16,629,352 in 2023. Significant variations to budget are as follows:

- Administrative expenses were \$210,124 less than budgeted in 2023.
- Plant expenses were \$884,818 less than budgeted in 2024 mainly due to Iowa Hill, Farmers Korner and South Blue Utilities, and Iowa Hill chemicals being less than budgeted. For 2023, plant expenses were \$575,931 less than budgeted mainly due to Iowa Hill, Farmers Korner and South Blue Utilities, and Iowa Hill chemicals being less than budgeted.
- Replacement capital expenditures were less than budgeted by \$7,113,145 in 2024 and \$7,888,333 in 2023.
- Capital outlay for 2024 was \$12,572,125 less than budgeted and \$7,944,200 less than budgeted in 2023.

Capital Assets

Replacement Capital

In Collections, manholes and lift station projects were undertaken to help address infiltration and inflow problems. The District had ongoing line cleaning/TV of main sewer lines, plus line cleaner modifications.

At the Farmers Korner plant, the District replaced the A-Basin, repaired the north plant blowers, replaced north/west/east plant pumps, repaired the clarifier, and replaced plant piping.

At the Iowa Hill plant, the District replaced the SCADA.

New Capital

In Collections, the District constructed the Peak 7 sewer line extension.

At Farmers Korner, the District upgraded electrical components.

At the Iowa Hill plant, the District engineered for nutrient removal.

The District depreciates its capital assets. See Note 1 of the Notes to Financial Statements - Summary of Significant Accounting Policies - Capital Assets and Note 4 of the Notes to Financial Statements - Capital Assets.

The following is a summary of capital asset activity:

	Balance			Balance
	12/31/2023	Additions	Deletions	12/31/2024
Capital Assets not Being Depreciate	ed			
Land and Easements	\$ 966,863	\$ -	\$ -	\$ 966,863
Construction in Progress	4,205,564	2,413,924	1,991,567	4,627,921
Total Capital Assets Not				
Being Depreciated	5,172,427	2,413,924	1,991,567	5,594,784
Capital Asset Being Depreciated				
Buildings	202,359	-	-	202,359
Treatment Plants	84,844,402	3,443,816	-	88,288,218
Upper Blue River System	9,334,401	379,092	-	9,713,493
Sewer Lines and Mains	23,848,825	2,132,204	-	25,981,029
Equipment and Vehicles	2,663,703	59,900	-	2,723,603
Employee Housing	6,479,585	897,361	<u>-</u>	7,376,946
Total Capital Assets				
Being Depreciated	127,373,275	6,912,373		134,285,648
Accumulated Depreciation				
Buildings	(60,794)	(12,000)	-	(72,794)
Treatment Plants	(38,617,914)	(2,160,815)	-	(40,778,729)
Upper Blue River System	(3,294,886)	(275,925)	-	(3,570,811)
Sewer Lines and Mains	(10,281,494)	(721,511)	-	(11,003,005)
Equipment and Vehicles	(2,402,776)	(118,493)	-	(2,521,269)
Employee Housing	(706,150)	(158,221)		(864,371)
Total Accumulated Depreciation	o (55,364,014)	(3,446,965)		(58,810,979)
Capital Assets				
Being Depreciated, net	72,009,261	3,465,408		75,474,669
Total Capital Assets	\$ 77,181,688	\$ 5,879,332	\$ 1,991,567	\$ 81,069,453

Long-Term Debt

A principal payment of \$109,448 made in 2024, \$107,292 was made in 2023, and \$105,177 in 2022 on the CWRPDA note along with interest of \$13,582, \$15,757, and \$17,888, in 2024, 2023, and 2022, respectively.

	E	Balance	Balance								
12/31/2023		2/31/2023	Advances			P	ayments	1	12/31/2024		
Notes Payable	\$	751,942	\$			\$	109,448	\$	642,494		

The Future of the District

New water quality regulations in the State of Colorado could require the District to modify the treatment plants within five to eight years. The new regulations could require capital treatment additions which could cost the District approximately 40 million dollars. The District has reserved funds in the ten-year master plan for the new water quality regulations.

Request for Information

The financial report is designed to provide information for regulatory reporting to federal and state agencies and those with an interest in the District's finances. Questions concerning this or any additional information should be addressed to Andrew Carlberg, District Manager, Upper Blue Sanitation District, PO Box 1216, 1605 Airport Road, Breckenridge, CO 80424-1216.





INDEPENDENT AUDITOR'S REPORT

To the Board of Directors Upper Blue Sanitation District Breckenridge, CO

Opinions

We have audited the accompanying financial statements of the business-type activities and each major fund of Upper Blue Sanitation District (the "District") as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and each major fund of the Upper Blue Sanitation District as of December 31, 2024, and the respective changes in financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
 are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
 effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
 raise substantial doubt about the District's ability to continue as a going concern for a reasonable period
 of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis as noted in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information as noted in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Flynn CPA, LLC

Lym CAA, UC

Castle Pines, CO June 26, 2025



UPPER BLUE SANITATION DISTRICT

Breckenridge, Colorado

STATEMENT OF NET POSITION

December 31, 2024

(With Comparative Totals for December 31, 2023)

	2024	2023
ASSETS		
Current Assets		
Cash and Equivalents	\$ 6,164,821	\$ 8,220,701
Investments	33,341,553	31,633,776
Accounts Receivable	3,090,922	76,896
Prepaid Expenses	266,449	223,735
Restricted Cash, Investments, & Other	1,439,723	1,439,723
Total Current Assets	44,303,468	41,594,831
Noncurrent Assets		
Capital Assets, not being depreciated	5,594,784	5,172,427
Capital Assets, being depreciated (net)	75,474,669	72,009,261
Notes and Other Receivables	73,637	55,480
Total Noncurrent Assets	81,143,090	77,237,168
Total Assets	125,446,558	118,831,999
LIABILITIES		
Current Liabilities		
Accounts Payable	558,420	1,305,061
Retainage Payable	135,256	49,625
Unearned Revenue	76,638	66,616
Accrued Compensated Absences	198,999	184,426
Accrued Interest Payable	5,354	6,266
Deposits and Escrow Balances	4,100	2,322
Deposits and Escrow Balances - Restricted Resources	189,723	189,723
Notes Payable - Current	111,648	109,448
Total Current Liabilities	1,280,138	1,913,487
Noncurrent Notes Payable	530,846	642,494
Total Liabilities	1,810,984	2,555,981
NET POSITION		
Net Investment in Capital Assets	80,426,959	76,429,746
Restricted:		
For Operations and Maintenance Reserve	1,250,000	1,250,000
Unrestricted	41,958,615	38,596,272
Total net Position	\$ 123,635,574	\$ 116,276,018

The accompanying notes are an integral part of the financial statements.

UPPER BLUE SANITATION DISTRICT

Breckenridge, Colorado

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

For the Year Ended December 31, 2024

(With Comparative Totals for the Year Ended December 31, 2023)

	2024	2023
OPERATING REVENUES		
User Charges	\$ 7,344,433	\$ 6,999,132
Inspection Fees	11,100	5,300
Line Extension Fees	201,467	146,555
Rental Income	118,725	113,350
Other Charges	 3,002,921	38,788
Total Operating Revenues	 10,678,646	 7,303,125
OPERATING EXPENSES		
Administrative	3,594,557	3,067,914
Operating - Iowa Hill	172,276	121,838
Operating - Farmers Korner	1,609,533	1,768,518
Operating - South Blue	90,673	67,389
Operating - Collection System	374,439	175,124
Depreciation Expense	 3,446,965	3,107,031
Total Operating Expenses	 9,288,443	 8,307,814
Income (Loss) from Operations	 1,390,203	 (1,004,689)
NONOPERATING INCOME (EXPENSE)		
Investment Earnings	1,713,297	1,594,405
Inclusion Fees	137,204	1,765,363
Interest Expense	 (13,582)	(15,757)
Total Nonoperating Income (Expense)	1,836,919	3,344,011
CAPITAL CONTRIBUTIONS		
Plant Investment Fees	 4,132,434	2,231,690
Change in Net Position	7,359,556	4,571,012
NET POSITION, Beginning	 116,276,018	111,705,006
NET POSITION, Ending	\$ 123,635,574	\$ 116,276,018

The accompanying notes are an integral part of the financial statements.

UPPER BLUE SANITATION DISTRICT Breckenridge, Colorado

PROPRIETARY FUND STATEMENT OF CASH FLOWS

For the Year Ended December 31, 2024

(With Comparative Totals for the Year Ended December 31, 2023)

		2024	2023		
Cash Flows from Operating Activities:		_		_	
Cash Receipts from Customers	\$	7,674,642	\$	7,276,925	
Cash Payments to Suppliers		(4,556,738)		(2,994,375)	
Cash Payments to Employees		(1,972,113)		(1,770,725)	
Net Cash Flows from Operating Activities		1,145,791		2,511,825	
Cash Flows from Capital and Related Financing Activities:					
Plant Investment Fees		4,132,434		2,231,690	
Inclusion Fees		137,204		1,765,363	
Acquisition and Construction of Capital Assets		(7,334,730)		(11,490,957)	
Principal Paid on Loans		(109,448)		(107,291)	
Interest Paid on Loans		(14,494)		(16,651)	
Net Cash Flows from Capital and Related					
Financing Activities		(3,189,034)		(7,617,846)	
Cash Flows from Investing Activities					
Proceeds from Sale (Purchase) of Investments - net		(1,707,777)		(1,550,322)	
Payments (Advances) of Notes Receivable - net		(18,157)		14,653	
Investment Earnings	,	1,713,297		1,594,405	
Net Cash Flow from Investing Activities		(12,637)		58,736	
Net increase (Decrease) in Cash and Equivalents		(2,055,880)		(5,047,285)	
CASH AND EQUIVALENTS, Beginning		8,220,701		13,267,986	
CASH AND EQUIVALENTS, Ending	\$	6,164,821	\$	8,220,701	
Reconciliation of Income (Loss) from Operations to Net Cash Flows from Operations:					
Income (Loss) from Operations	\$	1,390,203	\$	(1,004,689)	
moomo (2000) nom oporatione	Ψ	1,000,200	<u> </u>	(1,001,000)	
Adjustments required to reconcile operating income (loss) to net cash flows from operations					
Depreciation		3,446,965		3,107,031	
Changes in Assets and Liabilities:		2,112,000		2,121,221	
(Increase) Decrease in Accounts Receivable		(3,014,026)		(29,351)	
(Increase) Decrease in Prepaid Expenses		(42,714)		(21,409)	
Increase (Decrease) in Accounts Payable		(661,010)		499,662	
Increase (Decrease) in Unearned Revenue		10,022		3,151	
Increase (Decrease) in Accrued Compensated Absences		14,573		246	
Increase (Decrease) in Deposits and Escrow Balances		1,778		(42,816)	
Total Adjustments		(244,412)		3,516,514	
Net Cash Flows from Operating Activities	\$	1,145,791	\$	2,511,825	

The accompanying notes are an integral part of the financial statements.

DECEMBER 31, 2024

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Upper Blue Sanitation District (the District) is a Colorado governmental unit operating in accordance with Colorado statute. The District was established to provide sewer treatment services to properties located within its boundaries. The significant account policies utilized are detailed below.

Financial Reporting Entity

Pursuant to the GASB Codification, the District applies the criteria outlined commencing at Section 2100.119, to determine which governmental organizations should be included in the reporting entity. The inclusion of exclusion of component units is based on the elected officials' accountability to their constituents, and the financial reporting entity follows the same accountability. Further, the financial statements of the reporting entity should enable the reader to distinguish between the primary government (including its blended component units, which are, in substance, part of the primary government) and discretely presented component units.

The criteria used for determining whether an entity should be included, either blended or discretely presented, includes but is not limited to: fiscal dependency, imposition of will, legal standing, and the primary recipient of services. Based on these criteria, the District has no includable component units. The District is also not included in the financial statements of any other entity.

Basis of Accounting

Enterprise fund accounting is utilized in accordance with accounting principles generally accepted in the United States of America. Enterprise funds recognize revenues and expenses on the accrual basis of accounting where revenues are recorded when earned and expenses are recorded when incurred.

The District distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the District's principal ongoing operations. The principal operating revenues of the District are charges to customers for sales and services. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District follows the provisions of Governmental Accounting Standards Board (GASB) Statement No. 34 Basic Financial Statements and Management's Discussion and Analysis - for State and Local Governments. Statement No. 34 establishes standards for external financial reporting for all state and local governmental entities which includes a management's discussion and analysis section; a statement of net position; a statement of revenues, expenses, and changes in net position; and a statement of cash flows. It requires the classification of net position into three components - net investment in capital assets; restricted; and unrestricted.

DECEMBER 31, 2024

Adoption of New Accounting Standards

In June 2017, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 87, Lease. This standard requires the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and as inflows of resources or outflows of resources recognized based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financing of the right to use underlying asset. Under this standard, a lease is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The District adopted the requirements of the guidance effective January 1, 2022 and has elected to apply the provisions of this standard to the beginning of the period of adoption.

The District has several leases with employees to assist with ever increasing housing costs in Breckenridge, Colorado. Management has evaluated the terms of the leases, and determined since they are on a month-to-month basis, should not be recognized as a long-term lease under GASB 87. Instead, lease revenue is recognized when received as rent revenue on the Statement of Revenues, Expenses, and Changes in Net Position.

Cash and Equivalents

For purpose of the Statement of Cash Flows, the District treats all demand and money market bank accounts as cash and equivalents.

Investments

The District's short-term investments with maturities of three months or less from the date of acquisition are considered to be cash on hand and reported at net asset value (NAV).

Estimates

The preparation of these financial statements in conformity with GAAP requires the District management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Capital Assets

Assets are stated at costs; developers costs; or estimated acquisition value at the time of dedication. The capitalization threshold for capital assets is \$5,000. Depreciation is computed using the straight-line method over the asset's estimated useful life ranging from five to fifty years. Depreciation begins in the year following completion for assets under construction.

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Comparative Information

Comparative total data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the District's financial position and operations. However, comparative (i.e., presentation of prior year totals by fund type) data has not been presented in each of the statements since their inclusion would make the statements unduly complex and difficult to read. This information may have been reclassified from its original presentation for comparative purposes.

Budgets

Each fall the Board of Directors adopts a budget and appropriates funds for the following calendar year. Unused appropriations lapse at year-end.

An amendment to budget through supplemental appropriation is subject to approval of the Board of Directors at a public hearing and the filing of approved supplemental appropriation with the State of Colorado. There were no budget amendments in 2024.

The basis of these budgets is non-GAAP, in that revenues and expenditures are budgeted on the modified accrual basis of accounting. This budgetary basis includes plant investment fees as revenues (contributed capital for GAAP), and expenditures include loan principal paid and capital outlay, but exclude depreciation.

Compensated Absences

The District allows employees to accumulate unused vacation, sick leave, and compensatory time up to specified maximum limits. The District accrues such benefits in the period in which they are earned.

Equity

Equity is classified as net position and displayed in three components:

- Net investment in capital assets consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Restricted net position consists of net position with constraints placed on their use either by (1) external groups, such as creditors, grantors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

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 Unrestricted net position - all other net position that do not meet the definition of "restricted" or "net investment of capital assets". This net position is available for future operations or distributions.

It is the District's policy to fund operations through the most restricted available net position first.

NOTED 2: CASH AND EQUIVALENTS

Cash and deposits and investments are comprised of and are allocated on the December 31, 2024 statement of net position as follows:

Cash Deposits and On Hand Investments Total Cash and Investments	\$ 7,414,821 33,341,553 40,756,374
Cash and Equivalents Investments Restricted Cash and Equivalents	\$ 6,164,821 33,341,553 1,250,000
Total Cash and Investments	\$ 40,756,374

CASH DEPOSITS

At December 31, 2024, the District's cash deposits had bank and carrying balances as follows:

	Bank	Carrying
	Balance	Balance
FDIC Insured	\$ 250,000	\$ 250,000
PDPA Collateralized	40,506,374	40,506,174
Petty Cash	<u> </u>	200_
Total Cash Balances	\$ 40,756,374	\$ 40,756,374

Custodial Credit Risk - Deposits

Deposits are exposed to custodial credit risk (the risk that, in the event of the failure of a depository financial institution, the government would not be able to recover deposits or would not be able to recover collateral securities that are in the possession of an outside party). If they are not covered by depositary insurance and are collateralized with securities held by the pledging financial institution, except for deposits collateralized by certain types of collateral pools including a single financial institution collateral pool where the fair value of the pool is equal to or exceeds all uninsured public deposits held by the financial institution (e.g. deposits insured by The Public Deposit Protection Act, (PDPA)). Accordingly, none of the District's deposits at December 31, 2024 are deemed to be exposed to custodial credit risk

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INVESTMENTS

Credit Risk

Eligible investments shall conform to state law and may include any of the following:

- Obligations of the United States and certain U.S. government agencies securities
- · Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- · Bankers' acceptance of certain banks
- · Commercial paper
- · Local government investment pools
- · Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- · Guaranteed investment contracts

At December 31, 2024, the District had invested in the Colorado Local Government Liquid Asset Trust (COLOTRUST), a local government investment pool. As an investment pool, COLOTRUST operates under the Colorado Revised Statutes (2476-701) and is overseen by the Colorado securities Commissioner. COLOTRUST invests in securities that are specified by the Colorado Revised Statutes (2475-601). Authorized securities include US Treasuries, US Agencies, commercial paper (rated A1 or better) and bank deposits (collateralized through PDPA). COLOTRUST operates similar to a 2a-7-like money market fund with a share value equal to \$1.00 and a maximum weighted average maturity of 60 days. COLOTRUST is rated AAA by the Standard & Poor's Corporation. A designated custodial bank provides banking services and trust custody for securities held on behalf of the participating governments in COLOTRUST. The custodian's internal records identify the investments owned by the participating governments. COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST using the net asset value method.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting its exposure to interest rate risk, the District's investment policy requires that the majority of its investments have a maturity date of 1 year or less.

Concentration of Credit Risk

Investments must be in accordance with Colorado statutes. The District has placed limits on the maximum percentage of various instruments in the portfolio based on type ranging from 50% to 100% of the total portfolio. Investments in any one financial institution generally may not exceed 50% of the District's portfolio unless the investments are obligations of the United States Government.

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RESTRICTED CASH AND INVESTMENTS

Restricted cash and investments for 2024 represent an amount equal to three months of subsequent year's budgeted operating expenses as required by the 2010 loan agreements with the Colorado Water Resources and Power Development Authority (CWRPDA) (see Note 5). These monies can be used for emergency operating purposes, if necessary. The District has also restricted funds it has on deposit in escrow per developer agreements. The amount held in construction retainage escrow ultimately belongs to the contractor and a retainage payable account has been established to offset this amount.

Developer Escrow Balances	\$ 189,723
CWRPDA O&M Reserves	 1,250,000
Total Restricted Cash and Investments	\$ 1,439,723

NOTE 3: NOTES RECEIVABLE

The District provides financing related to new system connections. The property owner must sign a promissory note for the amount of the financed fees. The promissory notes generally require 32 quarterly payments, can be prepaid at any time, and bear interest at prime plus 2%. The District had 5 outstanding notes with a value of \$47,580 at year end and recognized \$4,723 of interest on the notes during 2024. The District has not recorded an allowance against the outstanding balance.

District Employee Housing Assistance

During 2019, the District entered into a note receivable agreement with an employee in the amount of \$30,000. The note bears interest at 3% per annum and requires 240 monthly payments of \$166.38 commencing August 2021. The note matures on August 2041 and had a value of \$26,057 as of December 31, 2024. Interest income on the note for the year was \$837.

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NOTE 4: CAPITAL ASSETS

Summaries of changes to capital assets for 2024 are as follows:

		Balance 12/31/2023	 Additions Dele		Deletions		Balance 2/31/2024
Capital Assets not Being Depreciate	d						
Land and Easements	\$	966,863	\$ -	\$	-	\$	966,863
Construction in Progress		4,205,564	 2,413,924		1,991,567		4,627,921
Total Capital Assets Not							
Being Depreciated		5,172,427	2,413,924		1,991,567		5,594,784
Capital Asset Being Depreciated							
Buildings		202,359	-		-		202,359
Treatment Plants		84,844,402	3,443,816		-		88,288,218
Upper Blue River System		9,334,401	379,092		-		9,713,493
Sewer Lines and Mains		23,848,825	2,132,204		-		25,981,029
Equipment and Vehicles		2,663,703	59,900		-		2,723,603
Employee Housing		6,479,585	897,361		_		7,376,946
Total Capital Assets							
Being Depreciated		127,373,275	 6,912,373		<u>-</u>	1	34,285,648
Accumulated Depreciation							
Buildings		(60,794)	(12,000)		-		(72,794)
Treatment Plants		(38,617,914)	(2,160,815)		-	(40,778,729)
Upper Blue River System		(3,294,886)	(275,925)		-		(3,570,811)
Sewer Lines and Mains		(10,281,494)	(721,511)		-	(11,003,005)
Equipment and Vehicles		(2,402,776)	(118,493)		-		(2,521,269)
Employee Housing		(706,150)	(158,221)		_		(864,371)
Total Accumulated Depreciation		(55,364,014)	 (3,446,965)		-	(58,810,979)
Capital Assets							
Being Depreciated, net		72,009,261	3,465,408				75,474,669
Total Capital Assets	\$	77,181,688	\$ 5,879,332	\$	1,991,567	\$	81,069,453

Depreciation expense for the year ended December 31, 2024 was \$3,446,965

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NOTE 5: COMMITMENTS AND CONTINGENCIES

Prepaid Plant Investment Fees

The District has received prepaid plant investment fees for approximately 55 single-family equivalent plant investment connections. The District is not required to repay the fees but is required to provide service without additional cash payment from the property owners. During the 2018 fiscal year, the District converted 10.73 prepaid connections to active connections. There are 44.27 prepaid single-family equivalent connections remaining.

Town of Breckenridge Fee Credit

The District received a water right decree in 1997 that contained various provisions and stipulation that the Town of Breckenridge could reopen the decree upon the occurrence of certain events. In July 2018, the District entered into an agreement granting the Town \$970,000 in credits towards future Inclusion Fees and Plant Investment Fees assessed by the District for Town-sponsored or supported public or public/private projects within the Town in exchange for an agreement from the Town to never exercise its right to reopen the decree. The town expended all remaining credits during the year ended December 31, 2023.

TABOR Amendment

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR), contains tax, spending, revenue, and debt limitations which apply to the State of Colorado and local governments.

Enterprises, defined as government-owned businesses authorized to issue revenue bonds and receiving less than 10 percent of annual revenue in grants from all state and local governments combined, are excluded from the provisions of TABOR. The District's management believes, after consultation with legal counsel, it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including interpretation of qualification as an Enterprise will require judicial interpretation.

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NOTE 6: LONG-TERM DEBT

The following is an analysis of changes in long-term debt:

					E	Balance	Due Within			
	12/31/2023 Advances		nces	P	ayments	12	2/31/2024	One Year		
Notes Payable										
2010 CWRPDA	\$	751,942	\$	-	\$	109,448	\$	642,494	\$	111,648

The District has one outstanding loan with the Colorado Water Resources and Power Development Authority. In 2010, the District entered into a loan agreement to complete the Farmers Korner facility expansion. The loan contains various covenants and a revenue pledge.

Among the covenants are rate maintenance provisions, operations and maintenance reserve requirements, and provisions against providing free service or capacity to any person, firm, corporation, public agency, or instrumentality.

The 2010 loan requires semiannual payments through February 2030 with interest at an effective rate of approximately 2 percent. The District has the option to repay the loan in whole or in part upon prior written notice. Interest paid on this loan during 2024 was \$13,582.

The District has pledged the revenue from the operation and use of the wastewater treatment facilities and other legally available revenue, after the payment of operation and maintenance expenses of the system, for the repayment of the above loan. The loan agreement contains restrictive covenants and requirements, including a rate covenant (See Note 9) and maintenance of a three-month operating reserve for the 2010 loan (See Note 2). The District was in compliance with covenants and requirements of the loan agreements as of December 31, 2024.

A schedule of future loan payments as of December 31, 2024 are:

Fiscal Year	P	Principal		Interest		Total	
2025	\$	111,648	\$	12,294	\$	123,942	
2026		113,892		10,050		123,942	
2027		116,181		7,761		123,942	
2028		118,517		5,426		123,943	
2029		120,899		3,044		123,943	
2030		61,357		616		61,973	
	\$	642,494	\$	39,191	\$	681,685	

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NOTE 7: BENEFIT PLANS

Money Purchase Pension Plan - Defined Contribution

The District maintains an Internal Revenue Code Section 401(a) money purchase plan for all full-time employees. The assets of this plan are not reflected in the financial statements because they are not subject to any creditors of the District.

This plan is a single employer, defined contribution plan. The District contributes 5 percent of each participating employee's salary. Total contributions (including application of forfeitures) were \$121,009 and \$111,226 in 2024 and 2023, respectively.

Covered and total payroll for 2024 and 2023 was \$1,864,870 and \$1,659,002, respectively. Employer contributions vest at a rate of 20% per year of services with employees fully vested after five years.

Beginning in 2011, the District contributes an additional 2.5% of each employee's salary into the 401(a) based upon their optional contribution to the District's 457 plan. In 2024 total employee contributions were \$82,288 with the District matching \$121,009.

District contributions for plan members who leave employment before they are fully vested are used to reduce the District's current period contribution requirement. There is no liability for benefits under the plan beyond the District's matching payments. Plan provisions and contribution requirements are established and may be amended by the District's Board of Directors.

NOTE 8: RECONCILIATION OF PROPRIETARY (GAAP) REVENUES AND EXPENSES TO BUDGETARY REVENUES AND EXPENDITURES

The District prepares its budget annually. The following reconciliation is presented to reconcile the annual budgeted revenues and expenditures to the GAAP basis financial statements.

	Revenues		Expenditures		
Budgetary Basis	\$ 16,661,581	\$	13,299,238		
GAAP Basis Adjustments					
Capital Replacement	-		(2,856,855)		
Capital Outlay	-		(4,477,875)		
Debt Service Principal	-		(109,448)		
Depreciation Expense			3,446,965		
GAAP Basis	\$ 16,661,581	\$	9,302,025		

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NOTE 9: RISK MANAGEMENT

The District is exposed to various risks of loss related to torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The District is a member of the Colorado Special Districts Property and Liability Pool (Pool) as of December 31, 2024. The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials' liability, boiler and machinery, and workers compensation coverage to its members. Settled claims have not exceed this coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for liability, property, public officials' liability, and workers compensation coverage. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

NOTE 10: RATE MAINTENANCE

The 2010 Colorado Water Resources and Power Development Authority loan agreement requires that Net Revenues shall represent a sum equal to 110% of the amount necessary to pay when due the principal and interest on the loan and any parity debt coming due.

Operating Revenues	\$ 10,678,646
Other Revenue	1,850,501
Capital Contributions	4,132,434
Total Revenue	16,661,581
	_
Operating Expenses	(9,302,025)
Less: Depreciation	3,446,965
Adjusted Operating Expenses	(5,855,060)
Net Revenue	10,806,521
Total Debt Service	
2010 CWRPDA	123,942
Required Rate	110%
Net Revenue Required	136,336
Excess	\$ 10,670,185

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NOTE 11: FUTURE USE OF NET POSITION

Through the adoption of the 2025 budget, the District has appropriated \$13,882,227 of net position available at December 31, 2024 to fund fiscal year 2025 operations.

As this amount is internally allocated, it does not meet the requirements to be shown as restricted net position on the Statement of Net Position.

NOTE 12: LITIGATION

During 2024, the District settled in a litigation and was awarded \$2,959,308 in damages, including attorney fees. The amount was received in February 2025 and included in accounts receivable on the balance sheet and other charges in the income statement as of December 31, 2024.



UPPER BLUE SANITATION DISTRICT Breckenridge, Colorado

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN NET POSITION - BUDGET AND ACTUAL

For the Year Ended December 31, 2024

(With Comparative Totals for the Year Ended December 31, 2023)

	2024			
·	FINAL		VARIANCE	2023
_	BUDGET	ACTUAL	POS (NEG)	ACTUAL
REVENUES	_			
User Charges	\$ 7,375,000	\$ 7,344,433	\$ (30,567)	\$ 6,999,132
Inspection Fees	4,000	11,100	7,100	5,300
Inclusion Fees	100,000	137,204	37,204	1,765,363
Line Extension Fees	100,000	201,467	101,467	146,555
Other Charges	40,000	3,002,921	2,962,921	38,788
Investment Earnings	1,204,000	1,713,297	509,297	1,594,405
Plant Investment Fees	2,027,176	4,132,434	2,105,258	2,231,690
Rental Income	116,000	118,725	2,725	113,350
TOTAL REVENUES	10,966,176	16,661,581	5,695,405	12,894,583
EXPENDITURES				
Administrative				
Personnel Services	2,634,668	2,457,186	177,482	2,197,201
Office Administration	185,500	288,005	(102,505)	221,972
Legal and Other Professional	187,000	411,978	(224,978)	312,328
Board Expenses	11,000	6,000	5,000	7,411
Insurance	176,000	177,157	(1,157)	163,433
Building Maintenance	27,000	55,304	(28,304)	35,469
Employee Housing	59,000	107,138	(48,138)	78,572
Other Administrative Expenses	39,500	91,789	(52,289)	51,528
Total Administrative	3,319,668	3,594,557	(274,889)	3,067,914
Operating - Iowa Hill				
Utilities	235,000	27,864	207,136	31,923
Repairs	100,000	106,149	(6,149)	61,297
Chemicals and Other Supplies	115,000	23,368	91,632	17,752
Biomonitoring	15,000	4,598	10,402	1,710
Permits & Fees	10,000	7,529	2,471	7,529
Other Operating Expenses	15,000	2,768	12,232	1,627
Total Operating - Iowa Hill	490,000	172,276	317,724	121,838
Operating - Farmers Korner				
Utilities	865,000	597,018	267,982	638,342
Repairs	265,000	209,666	55,334	228,989
Chemicals and Other Supplies	610,500	575,145	35,355	589,929
Biomonitoring	7,800	5,650	2,150	4,714
Permits & Fees	22,500	15,832	6,668	15,973
Sludge Hauling & Land Application	270,000	182,778	87,222	210,032
Site Monitoring	40,000	9,009	30,991	13,461
Other Operating Expenses	78,000	14,435	63,565	67,078
Total Operating - Farmers Korner	2,158,800	1,609,533	549,267	1,768,518

See the accompanying Independent Auditor's Report (Continued)

UPPER BLUE SANITATION DISTRICT Breckenridge, Colorado

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN NET POSITION - BUDGET AND ACTUAL For the Year Ended December 31, 2024 (With Comparative Totals for the Year Ended December 31, 2023) (Continued)

	2024			
	FINAL BUDGET	ACTUAL	VARIANCE POS (NEG)	2023 ACTUAL
EXPENDITURES (Continued)				
Operating - South Blue				
Utilities	77,000	54,294	22,706	56,702
Repairs	14,000	27,684	(13,684)	2,455
Chemicals and Other Supplies	1,000	228	772	- 976
Permits & Fees Site Monitoring	4,500 12,000	1,769 6,698	2,731 5,302	7,256
Other Operating Expenses	12,000	0,090	5,502	7,230
Total Operating - South Blue	108,500	90,673	17,827	67,389
Operating Collection System				
Operating - Collection System Utilities	28,000	23,203	4,797	17,164
Repairs	192,000	305,250	(113,250)	112,546
Inspection Expenses	7,500	-	7,500	2,170
Other Operating Expenses	60,000	45,986	14,014	43,244
Total Operating - Collection System	287,500	374,439	(86,939)	175,124
Capital Replacement	9,970,000	2,856,855	7,113,145	3,196,667
Capital Outlay	17,050,000	4,477,875	12,572,125	8,294,289
Debt Service				
Debt Service Principal	107,000	109,448	(2,448)	107,292
Interest Expense	26,813	13,582	13,231	15,757
Total Debt Service	133,813	123,030	10,783	123,049
TOTAL EXPENDITURES	33,518,281	13,299,238	20,219,043	16,814,788
CHANGE IN NET POSITION - GAAP	(22,552,105)	3,362,343	(14,523,638)	(3,920,205)
GAAP Basis Adjustments				
Capital Replacement		2,856,855		3,196,667
Capital Outlay		4,477,875		8,294,289
Debt Service Principal		109,448		107,292
Depreciation Expense		(3,446,965)		(3,107,031)
Net GAAP Basis Adjustments		3,997,213		8,491,217
Change in Net Position - GAAP Basis		7,359,556		4,571,012
NET POSITION - BEGINNING		116,276,018		111,705,006
NET POSITION - ENDING		\$ 123,635,574		\$ 116,276,018